

## Message Text

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DRAFTED BY IO/UNP:CWSCHALLER

APPROVED BY IO - ROBLAKE

IO/UNP:JABAKER

EA/LC:LRIVES

EA:AWHUMMEL

S/S-O: PJOHNSON

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O R 200010Z AUG 74

FM SECSTATE WASHDC

TO AMEMBASSY PHNOM PENH IMMEDIATE

INFO AMEMBASSY KUALA LUMPUR

AMEMBASSY JAKARTA

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 182083

EXDIS

E.O. 11652: GDS

TAGS: PFOR, UN, CB

SUBJECT: KHMER REPRESENTATION ISSUE AT 29TH UNGA

FOR AMB DEAN

REF: A. PHNOM PENH 10971; B. PHNOM PENH 10774(NOTAL);

C. JAKARTA 9917

1. WE ARE CONCERNED BY DRAFT FRIENDLY RES WHICH LONG BORET SENT TO INDONESIAN FONMIN MALIK AND WHICH, IN OUR JUDGMENT, CONTAINS SEVERAL DRAWBACKS. FIRSTLY, PREAMBULAR SECTION MUCH TOO LONG AND TOO CLEARLY "PITCHED" IN GKR TERMS TO BE SALEABLE TO NONALIGNED AND EVEN, WE SUSPECT, TO SOME ASEAN NATIONS. MOREOVER, IT DOES NOT NOTE GKR'S CALL FOR UNCONDITIONAL NEGOTIATIONS IN PREAMBULAR PORTION AS WE UNDERSTOOD IT WOULD (FROM REPORT CONTAINED MANILA 9263).

2. SECONDLY, WE BELIEVE THE TWO OPERATIVE PARAGRAPHS ARE  
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PHRASED IN SUCH A FASHION AS TO MAKE IT INEVITABLE THAT

DRAFT RES WILL BE CONSIDERED SUBSTANTIVE IN NATURE AND THEREFORE REQUIRING TWO-THIRDS MAJORITY FOR PASSAGE WHEREAS SIMPLER RESOLUTION MIGHT ARGUABLY BE TERMED PROCEDURAL REQUIRING ONLY A SIMPLE MAJORITY FOR PASSAGE. WE ALSO CONSIDER THAT MANDATE OF FACTFINDING MISSION SHOULD BE MORE GENERALLY STATED (FOR EXAMPLE, "TO ASCERTAIN THE SITUATION IN THE COUNTRY" AND "TO REPORT TO THE 30TH GA" - THUS

ACHIEVING DEFERMENT), RATHER THAN TO CHARGE THE MISSION WITH DETERMINING WHICH GOVERNMENT REPRESENTS CAMBODIA. WE ALSO WONDER WHETHER GKR USE OF PHRASE "IMPORTANT QUESTION" IN PREAMBULAR PARA 6 IS CONSCIOUS DECISION ON ITS PART TO MAKE WHOLE KHMER ISSUE IMPORTANT QUESTION IN GA CONTEXT, THUS TRAVELING SAME PATH TAKEN IN CHIREP ISSUE. OUR UNDERSTANDING WAS THAT GKR WISHED TO AVOID THIS PARALLEL. WE THINK LATTER PROBABLY WISE.

3. DEPT SHARES YOUR CONCERN (PER REFTEL B) AT INDONESIAN INTENTION TO DISCUSS GKR-INDONESIAN APPROACH WITH NON-ALIGNED COUNTRIES EITHER IN BELGRADE OR NEW YORK. IF GKR ALSO HAS THIS CONCERN, YOU MIGHT WISH TO SUGGEST TO LONG BORET THAT HE EXPRESS GKR MISGIVINGS TO INDONESIANS AFTER WHICH EMBASSY JAKARTA MIGHT AT APPROPRIATE LEVEL STATE US VIEWS IN LOW-KEY FASHION. PHNOM PENH 10774 BEING REPEATED SEPARATELY TO JAKARTA.

4. DEPARTMENT AGREES WITH POINT YOU MADE TO LONG BORET THAT NEW YORK IS APPROPRIATE PLACE IN WHICH TO WORK OUT DETAILS OF PROPOSED FRIENDLY DRAFT RES (PHNOM PENH 10908) AND THIS COULD WELL BE REPEATED. WHILE MINDFUL OF DELICACY OF DISCUSSING MATTER WHICH IS SUBJECT OF INTERNAL KHMER COMMUNICATIONS, YOU SHOULD FIND SUITABLE OPPORTUNITY TO RAISE IN GENERAL TERMS WITH LONG BORET OUR RESERVATIONS ABOUT DRAFT RES HE HAS GIVEN TO MALIK (IN PHNOM PENH 10971) AS DESCRIBED IN PARAS 1 AND 2 ABOVE. KISSINGER

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## Message Attributes

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